

**Draft Project Report Brewer's Station Fiscal Impact Analysis** 

**Prepared for** Isle of Wight County, Virginia

On behalf of Kimley-Horn Associates, Inc. and **Francis Norsworthy** 

Submitted by

**Urban Community Economics** 

October 30, 2013

**UCE Project No. 1087** 

Urban Community Economics www.urbanecon.com 1349 Park Avenue Alameda, CA 94501

2731 N Randolph Street Arlington, VA 22207



### **Table of Contents**

	Introduction	
I.	Introduction	
II.	Summary of Net Fiscal Impact	
III.	Fiscal Impact Analysis Methodology	
	Key Assumptions	
	Analysis of Potential Revenues & Expenditures	10
	General Fund Revenues	
	Utility Fund Revenues and Expenditures	
IV.	One-Time Project Benefits  Appendix A: Detailed Assumptions and Calculations	
ıv.	Appendix A. Detailed Assumptions and Calculations	···· ±
	lex of Tables	
	le 1: Student Generation Factor Assumptions	
	le 2: Key Development Program Assumptionsle 3: Summary of Proposed Brewer's Station Mixed-Use Development Fiscal Benefits and Costs	
	le 4: Proposed Developer Contributions	
	le 5: Summary of Economic Benefits	
Ind	lex of Appendix Tables	
Tabl	le A-1: Key Demographic and Economic Assumptions	
Tabl	le A-2: Proposed Development Program	
Tabl	le A-3: Buildout Assumptions	
Tabl	le A-4: Residential Market Value Assumptions	
Tabl	le A-5: Commercial Market Value Assumptions	
Tabl	le A-6: Estimated Real Property Taxes	
Tabl	le A-7: Estimated Retail Sales Taxes	
Tabl	le A-8: Estimated Tangible Business Personal Property Taxes	
Tabl	le A-9: Estimated Business Personal Property and BPOL Tax Generation	
Tabl	le A-10: Estimated Project-Based Population and Employment	
Tabl	le A-11: Isle of Wight County Public Schools Operating Cost per Pupil - Excluding Debt Service	
Tabl	le A-12: Estimated Per Capita Public Service Costs	
Tabl	le A-13: Estimated Annual Ongoing General Fund Public Service Costs	
Tabl	le A-14: Estimated Incremental Fixed (Staffing) Costs	
Tabl	le A-15: Estimated Annual Ongoing General Fund Public Service Costs - Fixed (Salaries & Wages)	
	le A-16: Estimated Vertical Development Costs	
	le A-17: Estimated One-Time Construction Job Creation Benefits	
	le A-18: Estimated Development Fees	
	le A-19: Estimated Cash Proffer	
	le A-20: Other Fiscal Benefits - Proposed Developer Contributions	



### **General & Limiting Conditions**

Every reasonable effort has been made to ensure that the data contained in this report are accurate as of the date of this study; however, factors exist that are outside the control Urban Community Economics and that may affect the estimates and/or projections noted herein. This study is based on estimates, assumptions and other information developed by Urban Community Economics from its independent research effort, general knowledge of the industry, and information provided by and consultations with the client and the client's representatives. No responsibility is assumed for inaccuracies in reporting by the client, the client's agent and representatives, or any other data source used in preparing or presenting this study.

This report is based on information that was current as of October 2013 and Urban Community Economics has not undertaken any update of its research effort since such date.

Because future events and circumstances, many of which are not known as of the date of this study, may affect the estimates contained therein, no warranty or representation is made by Urban Community Economics that any of the projected values or results contained in this study will actually be achieved.

Possession of this study does not carry with it the right of publication thereof or to use the name of "Urban Community Economics" in any manner without first obtaining the prior written consent of Urban Community Economics. No abstracting, excerpting or summarization of this study may be made without first obtaining the prior written consent of Urban Community Economics. This report is not to be used in conjunction with any public or private offering of securities, debt, equity, or other similar purpose where it may be relied upon to any degree by any person other than the client, nor is any third party entitled to rely upon this report, without first obtaining the prior written consent of Urban Community Economics. This study may not be used for purposes other than that for which it is prepared or for which prior written consent has first been obtained from Urban Community Economics.

This study is qualified in its entirety by, and should be considered in light of, these limitations, conditions and considerations.



### I. Introduction

Urban Community Economics (UCE) was retained by Francis Norsworthy ("the Developer") to prepare a fiscal impact analysis of a proposed mixed-use development in Isle of Wight County, Virginia ("the Jurisdiction").

UCE analyzed the fiscal implications of a planned community that would include 34 multifamily for sale condominium units, 65 for-sale townhomes, and 162 garden-style rental apartment flats. The residential program will be anchored by 85,000 square feet of neighborhood-serving commercial uses including approximately a 52,650 square foot grocery store and 32,350 square feet of other supporting retail and restaurant uses. The project's developer has proposed that the site be considered for rezoning to allow for higher density multifamily and a higher intensity mix of uses as defined by the Isle of Wight County Comprehensive Land Use Plan.

This report examines issues related to the expected tax revenues from the project, the cost of providing public services to the proposed development, and the fiscal structure and the project's impact on the Isle of Wight County's municipal General Fund budget. This report answers a very important community question: will the new community, as proposed, provide sufficient new revenues to Isle of Wight County to offset the added costs associated with providing public services to the proposed community?

### Background

### **Description of the Proposed Project Site**

The proposed \$58.0 million development project is planned as a mixed-use community. The proposed residential and commercial development program is reflected in Table 1: Key Development Program Assumptions.

The commercial component of the project includes a variety of neighborhood-serving retail uses (anchor grocery, convenience retail, a pad-site corner store, and restaurant). The total estimated retail space should house approximately 85,000 square feet.

In total, the for-sale housing program includes 65 single family townhomes (6.44 dwelling units per acre), 34 multifamily units (6.69 dwelling units per acre), and 162 multifamily apartment flats (12.09



dwelling units per acre). At full residential project build-out in Year 5, it is anticipated that 251 new rental and for-sale residential units will be completed.

**Table 1: Key Development Program Assumptions** 

	Land Plan		Gross SF/	Construction	Construction
Development Program	Designation	Units	Unit	Cost / Sq Ft	Cost / Unit
Residential Development					
Single Family Townhomes	Land Bay I	65	1,500	\$ 110	\$ 165,000
Multi-Family Apartments	Land Bay II	162	1,030	\$ 110	\$ 113,248
Multi-Family Condominiums	Land Bay IV	34	1,100	\$ 115	\$ 126,500

261

			Est. Sales	
		Square	Productivity	Construction
Commercial Development	Land Bay III	Feet	/ Sq Ft	Cost/ Sq Ft
Neighborhood Services	Retail A, D, E	18,750	\$ 300	\$ 200
Convenience Retail	Retail B	2,700	\$ 300	\$ 200
Anchor Grocery	Retail C	52,650	\$ 400	\$ 200
Restaurant	Pad	4,900	\$ 500	\$ 250
Corner Store	Pad	6,000	\$ 300	\$ 200

Total **85,000** 

	Square
Other Public Amenities	Feet
Open Air Farmers' Market/Community Meeting Building	5,225
Clubhouse, Pool, Park Areas, Tot-Lots	TBD
Multi-Use Trail, Pedestrian Sidewalks and Open Spaces	TBD

Source: Kimley-Horn; Urban Community Economics, 2013.

The residential component of the project is expected to be constructed over a six-year period (assuming site preparation commences in 2013). The fiscal impact analysis assumes residential construction at approximately 54 apartment units annually in Year 1 through Year 3, followed by townhome construction of 32 and 33 units annually in Year 4 and Year 5. Condominium construction (34 total units) is assumed to occur in Year 6. The fiscal analysis assumes that real property tax revenues are essentially based on construction value and property tax revenues will commence in the year the unit is constructed.



### Housing, Population, and Employment

Appendix Table A-13 summarizes the profile of project residents and employees. Population in the single-family homes was based on the average Isle of Wight County household size of 2.56 persons, as reported by ESRI Business Information Solutions, Inc. (a demographic and economic forecasting company). The townhome population reflects an average household size of 1.92 persons (75% of single family), while the multifamily rental flats are assumed to house approximately 1.66 persons (65% of single family) on average.

The estimated current commercial population was based on employment data reported by the ESRI Business Analyst (2012). Commercial employment generation factors for the Brewer's Station project were developed using industry standard averages, or detailed information provided by other sources, as noted in the report's population and employment assumptions.

To estimate the number of new school-age children that attending Isle of Wight County Public Schools, UCE relied upon student generation factors established by the TischlerBise Draft Cash Proffer Study (June 22, 2012). Based on these factors, UCE assumed that each single family unit would yield approximately 0.379 students per single family unit and approximately 0.282 pupils per multifamily unit (Table 2).

**Table 2: Student Generation Factor Assumptions** 

	Pupils/Single	Pupils/ Multifamily
Pupils by School Level	Family Unit	Unit
Elementary	0.180	0.180
Middle	0.067	0.055
High	0.132	0.047
Total	0.379	0.282

Source: TischlerBise Draft Cash Proffer Study, June 22, 2012.

Based on these inputs, UCE estimates that the total residential population generated by the project will be 501 persons and 80 public school children; likewise, the commercial components of the project will generate approximately 146 employees. These key assumptions form the basis for calculating the fiscal benefits and costs associated with providing public services within the project area. A summary of these calculations is provided in the following section of this report.



### **II. Summary of Net Fiscal Impact**

The residential and commercial construction is expected to be completed by Year 6 of the development timeframe. The majority of the commercial and residential space is expected to be absorbed by Year 8.

At full buildout, the proposed Brewer's Station mixed-use development project is expected to generate up to approximately \$992,000 in Isle of Wight County General Fund Operating Budget revenues (in current year 2013 dollars).

In addition, the Developer is expected to contribute approximately \$2.84 million in cash proffers during the construction phase of the project (projected to occur between Year 1 and Year 6 of development).

In contrast, the new residential and commercial activity associated with the proposed Brewer's Station development is expected to require incremental annual General Fund expenditures of approximately \$591,000 to provide the additional public services required by the project (including public school operating costs).

In total, the proposed Brewer's Station development project is expected to yield a net positive annual Isle of Wight County General Fund benefit of approximately \$401,000 total project buildout. Together with the estimated cash proffer payments of \$2.84 million contributed by the Developer, the 20-year cumulative net fiscal impact to Isle of Wight County is estimated to be \$8.36 million, or a net present value of \$8.04 million (assuming a 0.49% discount rate).

In conclusion, the incremental Isle of Wight County General Fund operating expenditures associated with the proposed Brewer's Station development will be sufficiently supported by the expected incremental real property and other tax revenues, as well as the cash proffer payment of \$2.84 million. Notably, in no single year of the development buildout will the value of project-related public service costs exceed estimated project revenues. These findings indicate that the population and employment generated by the project will produce sufficient revenues to offset the incremental increase in General Fund operating budget costs. A summary of these findings is provided in Table 3 on the following pages.



Table 3: Summary of Proposed Brewer's Station Mixed-Use Development Fiscal Benefits and Costs

		2013	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025	2026	2027	2033
	Cumulative	Year 0	Year 1	Year 2	Year 3	Year 4	Year 5	Year 6	Year 7	Year 8	Year 9	Year 10	Year 11	Year 12	Year 13	Year 14	Year 20
General Fund Revenues																	
Real Property Tax	\$ 8,782,927		\$ 62,599 \$	125,198 \$	187,796	\$ 336,993	\$ 406,132	\$ 510,947 \$	510,947 \$	510,947 \$	510,947 \$	510,947 \$	510,947	510,947	510,947	\$ 510,947	\$ 510,947
Business Personal Property Tax			\$ - \$	- \$	-	\$ 37,066	\$ 37,066		59,840 \$	59,840 \$	59,840 \$	59,840	59,840		59,840	\$ 59,840	\$ 59,840
BPOL Tax	\$ 445,236	\$ -	\$ - \$	- \$	-	\$ 18,648	\$ 18,648	\$ 27,196 \$	27,196 \$	27,196 \$	27,196 \$	27,196 \$	27,196	27,196	27,196	\$ 27,196	\$ 27,196
Local Retail Sales Tax	\$ 6,489,723	\$ -	\$ - \$	- \$	-		7 -0.,	\$ 394,319 \$	394,319 \$	394,319 \$	394,319 \$					\$ 394,319	
Total	\$ 16,689,617	\$ -	\$ 62,599 \$	125,198 \$	187,796	\$ 680,176	\$ 749,314	\$ 992,302 \$	992,302 \$	992,302 \$	992,302 \$	992,302	992,302	992,302	992,302	\$ 992,302	\$ 992,302
Cash Proffer Payments																	
Residential - Single Family	\$ 868,270	\$ -	\$ - \$	- \$	-	\$ 427,456	\$ 440,814	\$ - \$	- \$	- \$	- \$	- \$	- \$	- (	-	\$ -	\$ -
Residential - Multifamily	\$ 1,975,484	\$ -	\$ 544,266 \$	544,266 \$	544,266	\$ -	\$ -	\$ 342,686 \$	- \$	- \$	- \$	- \$	- \$	- (	-	\$ -	\$ -
Commercial - Shopping Center	\$ -	\$ -	\$ - \$	- \$	-	\$ -	\$ -	\$ - \$	- \$	- \$	- \$	- 9	- 9	- 5	-	\$ -	\$ -
Total	\$ 2,843,754	\$ -	\$ 544,266 \$	544,266 \$	544,266	\$ 427,456	\$ 440,814	\$ 342,686 \$	- \$	- \$	- \$	- \$	- \$	- ;	-	\$ -	\$ -
Total Project Benefits	\$ 19,533,371	\$ -	\$606,865	\$669,464	\$732,062	\$1,107,632	\$1,190,128	\$1,334,988	\$992,302	\$992,302	\$992,302	\$992,302	\$992,302	\$992,302	\$992,302	\$992,302	\$992,302
General Fund Public Service Costs																	
Variable Costs	\$ (8,318,001)	-	=	(433)	(93,669)	(187,121)	(298,969)	(376,706)	(468,558)	(530,196)	(530,196)	(530,196)	(530,196)	(530,196)	(530,196)	(530,196)	(530,196)
Fixed (Staffing) Costs	\$ (853,987)	-	-	-	-	-	-	-	(60,999)	(60,999)	(60,999)	(60,999)	(60,999)	(60,999)	(60,999)	(60,999)	(60,999)
Total	\$ (9,171,988)	-	-	(433)	(93,669)	(187,121)	(298,969)	(376,706)	(529,557)	(591,195)	(591,195)	(591,195)	(591,195)	(591,195)	(591,195)	(591,195)	(591,195)
Net Fiscal Impact	\$ 8,355,846	\$ -	\$ 606,865 \$	669,031 \$	638,394	\$ 920,511	\$ 891,159	\$ 958,283 \$	462,745 \$	401,107 \$	401,107 \$	401,107	401,107	401,107	401,107	\$ 401,107	\$ 401,107
Net Present Value /1	\$ 8,041,553	]															
Other Developer Contributions																	
Roadway Improvements	\$ 1,500,000	\$ -	\$1,000,000 \$	500,000 \$	-	\$ -	\$ -	\$ - \$	- \$	- \$	- \$	- 5	- 5	- 5	5 -	\$ -	\$ -
Utility Upgrades	\$ 1,700,000	; ; -	\$1,200,000 \$	- \$	-	\$ 500,000	\$ -	\$ - \$	- \$	- \$	- \$	- 5	\$	- 9	-	, \$ -	\$ -
Total	\$ 3,200,000		\$2,200,000 \$	500.000 \$				\$ - \$	- Ś	- \$	- \$	- 9	- 5			1	:

1/Assumes discount rate of 0.49% according to the "net present value for public finance" methodology established by Government Finance Officers Association and based on forecast inflation rate of 2.1% and 10-Year Treasury bond rate of 2.6%, July 2013

Source: Kimley-Horn; Government Finance Officers Association; Congresssional Budget Office; municipalbonds.com; Urban Community Economics, 2013.



### III. Fiscal Impact Analysis Methodology

The goal of a fiscal impact analysis is to compare the public revenues generated by new development with the public costs attributable to that development. As is the case for all changes in land use, new revenues and public service costs will be generated for Isle of Wight County. This section outlines how UCE determined the types and magnitudes of revenues and costs that were attributed to Isle of Wight County. Detailed supporting tables for this analysis are included as the appendices to this report.

UCE's calculation of the net fiscal impact reflects a number of key assumptions regarding the potential project's population characteristics and its corresponding generation of estimated revenues and expenditures. Several of the inputs informing key assumptions are explained in the proceeding text.

### **Key Assumptions**

Appendix Tables A-1 through A-6 summarize the project's key assumptions: proposed phasing, building type, number and size of each structure, and residential and commercial revenue values. These tables also define UCE's assumptions and inputs regarding County demographics, average household size, tax and fee rates, and other factors that will affect the project's fiscal characteristics.

The following sources provided UCE's key inputs:

- Population and Households Isle of Wight County data from, ESRI Business Analyst 2013, and the TischlerBise report "Isle of Wight County, Virginia Cash Proffer Study: Schools, Parks & Recreation, Library, Sheriff, Fire & Rescue, and General Government," June 22, 2012.
- Employment Generation Factors TischlerBise report "Isle of Wight County, Virginia Cash Proffer Study: Schools, Parks & Recreation, Library, Sheriff, Fire & Rescue, and General Government," June 22, 2012 and ESRI Business Analyst.
- *Tax Revenues and Permit Fees* Isle of Wight County Real Estate Assessment Office and Department of Budget and Finance annual General Fund Operating Budget (FY2013-FY2014).



- Public Service Cost Estimates Review of Isle of Wight County Department of Budget and Finance
  General Fund Operating Budget (FY2013-FY2014) and interviews with Isle of Wight County
  Economic Development and Planning Departments.
- Cash Proffer Estimate TischlerBise report "Isle of Wight County, Virginia Cash Proffer Study: Schools, Parks & Recreation, Library, Sheriff, Fire & Rescue, and General Government," June 22, 2012.
- Development Fees Isle of Wight County Building Fee Schedule, Kimley-Horn, Inc., and UCE assumptions. Note that permit fees are considered revenue neutral and are excluded from this analysis.

### **Analysis of Potential Revenues & Expenditures**

### **General Fund Operating Costs**

UCE evaluated the Isle of Wight County General Fund Operating Budget (FY2013-FY2014) to evaluate the costs associated with providing municipal services to current and projected residents and employees. The budget documents are summarized in Appendix Table A-11 through Table A-15.

Core municipal services that are likely to be directly and materially impacted by the budget on a per capita basis are included in the fiscal cost estimate. Certain departments are likely to be more impacted than others by an increase in residential and commercial populations. UCE evaluated the potential impacts on staffing and administration by first dividing the General Fund budget into fixed (staffing) and variable cost factors. Each type of annual operating cost requires a distinct methodology to appropriately reflect the cost burden that could be associated with new residents and employees resulting from the proposed project buildout.

### Fixed (Staffing) Vs. Variable Public Service Costs

UCE determined that a significant proportion of the budget cost structure supports full- and parttime salaries, wages, other compensation, and non-departmental fringe benefits. More than 50% of the County's operating budget (excluding annual transfer payment costs) is dedicated to staffing costs (See Appendix Table A-12). UCE determined that other relevant annual ongoing costs that would be required to support an increase in residential and commercial activity in Isle of Wight



County include line items such as equipment repair and maintenance, and machinery supplies such as motor fuel and lube.

Departmental budgets also include typical operating line items such as postage, telephone, office supplies and other office expenses. Based on the Cash Proffer methodology detailed in the TischlerBise report "Isle of Wight County, Virginia Cash Proffer Study: Schools, Parks & Recreation, Library, Sheriff, Fire & Rescue, and General Government," June 22, 2012., UCE applied a per capita calculation to these primary municipal costs to estimate the current per resident/employee share of supporting these costs.

The estimated per capita cost value was then applied to the population and employment projections derived from the proposed Brewer's Station development program outlined in the introduction to this report to produce an estimate of the total potential costs to the Isle of Wight County General Fund Operating Budget.

### **Fixed (Staffing) Costs**

Based on UCE experience with similar developments, it is anticipated that certain operating departments could require additional staffing to meet the public service needs of the new community. For planning purposes, UCE developed a proposed approach to the phasing for new staff for the following departments:

Public Safety: According to the National Fire Protection Association and the Department of Justice, the average staffing requirements are roughly one to three full-time equivalent uniformed public safety officers (patrolmen) for every 1,000 residents. UCE conducted research to determine the average cost per FTE police officer including salaries, benefits, and pension. Note that the TischlerBise Cash Proffer Study values include the cost for Sheriff Department vehicles, equipment and facilities. UCE concluded that Isle of Wight County could expect to require expanding current public safety capacity by one full-time equivalent employee to meet the needs of the new Brewer's Station community in year six of the project buildout (261 new units and approximately 501 new residents) at \$61,000 per FTE.



Public Works, Planning, and Community Development: Based on the residential program of 261 units over six years and the associated infrastructure upgrades proposed by the Brewer's Station development project, UCE concludes that Isle of Wight County does not likely require additional Public Works, Planning, or Community Development staffing to support the new population.

#### **Variable Public Service Costs**

Variable public service costs fund important municipal operations such as materials, supplies, fuel, utility costs, facility and equipment maintenance, and other "consumable" goods that fluctuate from year to year. UCE incorporated the potential variable costs that could be impacted by the proposed development for the following departments:

- General Government
- Judicial Administration
- Public Safety
- Health & Welfare
- Parks and Recreation
- Community Development

Note that the "Education" department is not calculated on a per capita basis (reflected as "calculated separately" in the budget analysis. The total annual operating cost to educate an Isle of Wight public school student is approximately \$9,733, including local Isle of Wight County contributions of \$4,027 (excluding debt service) and the balance funded by State and Federal resources. This estimate excludes capital expenditures covered by the Developer's proffer contribution.

Public education operating costs are also based on the estimated number of new public school students that will be generated by the Brewer's Station development project. These values are based on the student generation factors established by the 2012 Isle of Wight Proffer Study prepared by TischlerBise.



The "Health and Welfare" department budget also includes an adjustment to reflect the cost to Isle of Wight County (net of intergovernmental transfers). As such, UCE excludes certain State programs and Section 8 costs. However, the local contribution to the social services transfer was included in the cost allocation, with 100 percent applied to the residential population.

Note that intergovernmental transfers for education programs and capital costs are assumed accounted for in the payment of development impact fees and are therefore excluded from the analysis.

### **General Fund Revenues**

The estimated project-based public revenues are calculated on the following basis:

- Directly affected and calculated Revenue items such as property tax revenue, building permit
  revenues and expenditures, licenses and permits, can be directly calculated and are detailed in
  several tables in the fiscal impact model.
- Household Certain budget categories will likely be affected by the increases in new residents and businesses. For these items, UCE examined the current budget to determine revenues and expenditures on a per capita basis.
- Per Square Foot of Commercial Activity Real and personal property tax revenues and associated expenditures related to the new commercial development are based on current assessment rates established by Isle of Wight County Commissioner of Real Estate Tax Assessments.

### **Real & Personal Property and Sales Tax Revenues**

Commercial and residential real and personal property tax revenues are the key line items that can be directly calculated by using the program assumptions and tax rates from Appendix Table A-1. UCE estimated the property tax revenue stream by calculating the total capitalized market value per square foot.

Market value is calculated by estimating the net operating income for each use and applying a market capitalization rate. Net operating income is based on a high-level estimate of property



revenues (rental rates as reported by Costar data and other primary research), standard industry operating costs, and other factors.

The assessed value is calculated by applying the current Isle of Wight County equalization rate of 100 percent of the project's market value. The projections of property taxes are summarized in Appendix Table A-6. Sales tax revenues were estimated by applying typical sales productivity averages (sales per square foot).

### **Utility Fund Revenues and Expenditures**

Based on discussions with the Isle of Wight County Public Utilities Department, potential increases in residential and commercial activity will be served by fee-based public utility services. Accordingly, these items are considered "revenue neutral" and are excluded from the analysis.

### **One-Time Project Benefits**

Other types of one-time and ongoing revenues may be generated by the project. The total estimated value of developer's contributions is \$6.03 million including \$2.74 million of cash proffer payments and \$5.94 million in roadway and utility improvements. These developer contributions are in addition to the incremental annual public revenues that flow into the General Fund.

UCE's estimate of the cash proffer that would be required by this development is detailed in



Table 4. Given that the developer will pay these fees to Isle of Wight County in the year prior to occupancy; these funds will help offset the cost of any needed capital improvements that would be required to support future residents and employees.

### **Cash Proffer and Impact Fees**

UCE's estimate of the cash proffer contributions related to the development is based on the following assumptions:

- Single Family Proffers The Developer proposes to make cash proffers to Isle of Wight County in the amount of \$13,358 for the actual number of single family units. Accordingly, 65 townhome units X \$13,358 = \$868,270.
- Multifamily Proffers The Developer proposes to make cash proffers of \$10,079 for constructed multifamily units (rental apartments, condominium units, and flats). Accordingly, 196 units X \$10,079 = \$1,975,484.
- Commercial Proffers Cash proffers are excluded from the rezoning application.
- Roadway Upgrades The Developer proposes to invest approximately \$1,500,000 in public roadway upgrades to serve the site.
- Water & Sewer Utility Upgrades The Developer proposes to invest approximately \$1,700,000 in public water and sewer system extension upgrades to serve the site.

UCE notes that the Isle of Wight County Capital Improvement Program (CIP) budget cycle is based on a five-year period. Accordingly, the estimated \$2.84 million cash proffer payment would be allocated to the capital improvement budget according to development that occurs within five-year development period segments.

The total potential value of other one-time project benefits is \$3.20 million and includes the values of the proposed road right of way, intersection improvements, and utility upgrades. Note that these project-related financial benefits are not included in the calculation of Net Present Value.



**Table 4: Proposed Developer Contributions** 

### **Other Economic Benefits**

The proposed Brewer's Station development project is expected to generate other economic benefits in the local community. The project is expected to require approximately \$56.24 million in total construction investment (including hard and soft costs for buildings, roadway improvements, and utility upgrades) over the six-year buildout.

Considering the residential and commercial building construction value only, this investment translates into approximately \$46.87 million in total hard costs, including \$28.12 million in construction materials purchases and \$18.75 million in construction wages. Assuming an annual construction wage of approximately \$45,000, the Brewer's Station project could generate up to 69 full-time equivalent construction jobs each year of the six years of project development.

**Table 5: Summary of Economic Benefits** 

	Cumulative
Construction Investment (Hard Costs)	\$ 46,867,190
Construction Materials /1	\$ 28,120,314
Construction Wages /2	\$ 18,746,876
Total Construction Wages Divided by Average Annual Construction Wage /3	\$ 18,746,876 \$ 45,000
Person Years of Construction Employment =	417
Divided by Construction Years /4	6
Estimated Average Annual FTE Construction Jobs /3	69
1/ Construction materials as % of hard construction costs = 2/ Construction wages as % of hard construction costs = 3/ Average construction wage based on Virginia Employment 4/ Assumed construction timeframe subject to change.	60% 40% Commission

Source: RS Means Construction Cost Estimators; VA Department of Taxation; Kimley-Horn; Urban Community Economics, 2013.



### IV. Appendix A: Detailed Assumptions and Calculations

A summary of the calculations supporting UCE's assessment of net fiscal impact to Isle of Wight County is presented in the detailed appendix tables. In Table 1, the project's overall impact on the County is summarized from the subsequent tables detailed in the appendix to this report. The line labeled "Net Fiscal Impact" shows the net effect for each year during the six-year development period and for the remaining years in the 20-year fiscal impact analysis timeframe.

The net present value of this revenue stream is then calculated by applying a discount rate of 0.49% percent. The discount rate reflects a government's cost of borrowing or a community's preference for present versus future consumption. For the purpose of this analysis, the discount rate of 0.49% is calculated according to the "net present value for public finance" methodology established by the Government Finance Officers Association and based on the forecast inflation rate of 2.1% and 10-Year Treasury bond rate of 2.6% as of July 2013 (calculated as ((1+0.021)/ (1+0.026))-1). The discount rate essentially represents the cost of tax-financed projects in current year dollars.

The net present value represents the project's value to Isle of Wight County over 20 years, expressed in today's current year dollars.

**Demographic Assumptions** 

Table A-1: Key Demographic and Economic Assumptions

Household Size	% of Avg	Pop. Per Unit
Non-Farm Employment	9,728	
Households	13,828	
Population	35,726	

		Pop. Per Unit -
Household Size	% of Avg.	2012 (ESRI)
Avg. HH Size - Single-Family	100%	2.56
Townhomes	<b>75</b> %	1.92
Apartment Units	65%	1.66

			iviuititamily-
Student Generation Impacts 1/	Single Family	Townhomes	Flats
Elementary	0.180	0.180	0.180
Middle	0.067	0.055	0.055
High	0.132	0.047	0.047
Total	0.379	0.282	0.282

2012 (ESRI)

Economic Assumptions	
Employment Generation	FTEs / Unit
Commercial / Retail	600
Residential - Multifamily Apartment	0.025

	, D		
	Su	pervisor	Staff
Percent of Total		25%	75%
Full-Time		100%	65%
Part-Time		0%	35%
Average Annual Wage (Weighted Avg) /2	\$	65,000	\$ 26,000
Full-Time Equivalent Hours - Annual		2,080	
Part-Time Equivalent Hours - Annual		1,248	

### **Development Assumptions**

	Tax Rate (FY2013-			
Tax Rates	2014)	Per		Value Basis
Ad Valorem Property Tax	0.73 \$		100	Fair Market Value
Personal Property Tax	4.50 \$		100	
Machinery & Tools	0.70 \$		100	

Equalization Rate (Assessment Ratio)		
Residential	100%	of Market Value
Commercial	100%	of Market Value
Furniture, Fixtures, & Equipt Value	\$ 40	Per Sq Ft Commercial

				% Grocery
Sales Tax Rates	State	Local	Total	Sales
Sales Tax - General	5.0%	1.0%	6.0%	27.0%
Sales Tax - Food for Home Consumption	1.0%	1.5%	2.5%	73.0%

			Tax	Rate per
Retail BPOL Tax Receipts	Min	Max		\$100
Gross Receipts <\$50K	\$ -	\$ 49,999	\$	-
Gross Receipts \$50K - \$149K	\$ 50,000	\$ 149,000	\$	0.12
Gross Receipts \$150K+	\$ 150,000		\$	0.08
Additional Tax for above \$150k			\$	1,800

Construction Assumptions	Model Input	Value Basis
Construction Start Year	2013	
Analysis Base Year	2012	
Soft Costs (Design & Contingency, % of Hard)	20%	
Construction Materials Costs (% of Hard)	60%	
Construction Wages (% of Hard)	40%	
Construction Materials Purchased In-State	100%	
Construction Years (UCE Estimate)	15	
Site Preparation Cost / Acre	\$ 225,000	
1 acre =	43,560	square feet

<sup>1/</sup> Student Generation Factors based TischlerBise Draft Cash Proffer Study, June 22, 2012.
2/ Employment and Wage Data Source: ESRI Business Analyst 2012 & Virginia Employment Commission, 2013.
Source: American Fact Finder; Kimley-Horn; Urban Community Economics, 2013.

**Table A-2: Proposed Development Program** 

			Gross SF/	Construction Cost /	<b>Construction Cost</b>
Development Program	Land Plan Designation	Units	Unit	Sq Ft	/ Unit
Residential Development					
Single Family Townhomes	Land Bay I	65	1,500	\$ 110	\$ 165,000
Multi-Family Apartments	Land Bay II	162	1,030	\$ 110	\$ 113,248
Multi-Family Condominiums	Land Bay IV	34	1,100	\$ 115	\$ 126,500

261

Est. Sales Construction Cost/

Commercial Development	Land Bay III	Square Feet	Productivity / Sq Ft	Sq Ft
Neighborhood Services	Retail A, D, E	18,750	\$ 300	\$ 200
Convenience Retail	Retail B	2,700	\$ 300	\$ 200
Anchor Grocery	Retail C	52,650	\$ 400	\$ 200
Restaurant	Pad	4,900	\$ 500	\$ 250
Corner Store	Pad	6,000	\$ 300	\$ 200

Total **85,000** 

Other Public Amenities	Square Feet
Open Air Farmers' Market	5,225
Community Meeting Building	5,225
Clubhouse, Pool, Park Areas, Tot-Lots	TBD
Multi-Use Trail, Pedestrian Sidewalks and Open Spaces	TBD

Source: Kimley-Horn; Urban Community Economics, 2013.

Table A-3: Buildout Assumptions

Annual Space Buildout /1   Single Family Townhomes   65			2013	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025	2026
Single Family Townhomes   162	Residential Development	Total Units	Year 0	Year 1	Year 2	Year 3	Year 4	Year 5	Year 6	Year 7	Year 8	Year 9	Year 10	Year 11	Year 12	Year 13
Multi-Family Condominiums   162   54   54   54   54   54   54   54   5	Annual Space Buildout /1															
Multi-Family Apartments   162   54   54   54   32   33   34   0   0   0   0   0   0   0   0   0	Single Family Townhomes	65					32	33								
Multi-Family Apartments   162	Multi-Family Condominiums	34							34							
Total		162		54	54	54										
Single Family Townhomes   65			0				32	33	34	0	0	0	0	0	0	0
Single Family Townhomes   65																
Multi-Family Condominiums  Multi-Family Apartments  162 0 54 108 162 162 162 162 162 162 162 162 162 162	Cumulative Space Buildout															
Multi-Family Apartments Total  162 0 54 108 162 162 162 162 162 162 162 162 162 162	Single Family Townhomes	65	0	0	0	0	32	65	65	65	65	65	65	65	65	65
Total - 54 108 162 194 227 261 261 261 261 261 261 261 261 261 261	Multi-Family Condominiums	34	0	0	0	0	0	0	34	34	34	34	34	34	34	34
Total - 54 108 162 194 227 261 261 261 261 261 261 261 261 261 261	Multi-Family Apartments	162	0	54	108	162	162	162	162	162	162	162	162	162	162	162
Neighborhood Services   18,750   18,7	Total		-	54	108	162	194	227	261	261	261	261	261	261	261	261
Neighborhood Services   18,750   18,7																
Neighborhood Services  18,750 0% 0% 0% 0% 0% 0% 0% 100% 100% 100% 1	Commercial Development															
Convenience Retail 2,700 0% 0% 0% 0% 0% 0% 100% 100% 100% 100	Cumulative Space Buildout (% of Total)															
Anchor Grocery Restaurant A,900 A,90	Neighborhood Services	18,750	0%	0%	0%	0%	0%	0%	100%	100%	100%	100%	100%	100%	100%	100%
Restaurant (	Convenience Retail	2,700	0%	0%	0%	0%	0%	0%	100%	100%	100%	100%	100%	100%	100%	100%
Corner Store Total    6,000   0%   0%   0%   0%   0%   0%   0%	Anchor Grocery	52,650	0%	0%	0%	0%	100%	100%	100%	100%	100%	100%	100%	100%	100%	100%
Total         85,000           Cumulative Space Buildout (sq ft)           Neighborhood Services         18,750         -         -         -         -         -         -         18,750	Restaurant	4,900	0%	0%	0%	0%	0%	0%	100%	100%	100%	100%	100%	100%	100%	100%
Cumulative Space Buildout (sq ft)       Neighborhood Services     18,750     -     -     -     -     -     -     18,750     2,700     2,500     2,500     2,50	Corner Store	6,000	0%	0%	0%	0%	0%	0%	100%	100%	100%	100%	100%	100%	100%	100%
Cumulative Space Buildout (sq ft)       Neighborhood Services     18,750     -     -     -     -     -     -     18,750     2,700     2,500     2,500     2,50	Total	85.000														
Neighborhood Services       18,750       -       -       -       -       -       -       -       18,750       20		,														
Convenience Retail 2,700 2	Cumulative Space Buildout (sq ft)															
Anchor Grocery Restaurant Anchor Grocery Anchor Grocery Restaurant Anchor Grocery Anchor Grocery Restaurant Anchor Grocery Anchor Grocery Anchor Grocery Restaurant Anchor Grocery Anchor	Neighborhood Services	18,750	-	-	-	-	-	-	18,750	18,750	18,750	18,750	18,750	18,750	18,750	18,750
Restaurant	Convenience Retail	2,700	-	-	-	-	-	-	2,700	2,700	2,700	2,700	2,700	2,700	2,700	2,700
Corner Store         6,000         -	Anchor Grocery	52,650	-	-	-	-	52,650	52,650	52,650	52,650	52,650	52,650	52,650	52,650	52,650	52,650
Total         85,000         -         -         -         52,650         52,650         85,000 <th< td=""><td>Restaurant</td><td>4,900</td><td>-</td><td>-</td><td>-</td><td>-</td><td>-</td><td>-</td><td>4,900</td><td>4,900</td><td>4,900</td><td>4,900</td><td>4,900</td><td>4,900</td><td>4,900</td><td>4,900</td></th<>	Restaurant	4,900	-	-	-	-	-	-	4,900	4,900	4,900	4,900	4,900	4,900	4,900	4,900
Annual Space Buildout Neighborhood Services 18,750 18,750	Corner Store	6,000	-	-	-	-	-	-	6,000	6,000	6,000	6,000	6,000	6,000	6,000	6,000
Neighborhood Services 18,750 18,750	Total	85,000	-	-	-	-	52,650	52,650	85,000	85,000	85,000	85,000	85,000	85,000	85,000	85,000
Neighborhood Services 18,750 18,750																
, ,																
Convenience Petail	S	•	-	-	-	-	-	-		-	-	-	-	-	-	-
	Convenience Retail	2,700	-	-	-	-	-	-	2,700	-	-	-	-	-	-	-
Anchor Grocery <b>52,650</b> 52,650	•	•	-	-	-	-	52,650			-	-	-	-	-	-	-
Restaurant <b>4,900</b> 4,900			-	-	-	-	-	-		-	-	-	-	-	-	-
Corner Store 6,000 6,000	•		-	-	-	-	-	-		-	-	-	-	-	-	-
Total 85,000 52,650 - 32,350	Total	85,000	-	-	-	-	52,650	-	32,350	-	-	-	-	-	-	-

<sup>1/</sup> Apartment buildout assumes five-year absorption timeframe, equivalent to a leasing target of approximately three units/month.

Source: Isle of Wight County; Kimley-Horn; UCE, 2013.

Table A-3: Buildout Assumptions

	_	2027	2028	2029	2030	2031	2032	2033
Residential Development	Total Units	Year 14	Year 15	Year 16	Year 17	Year 18	Year 19	Year 20
Annual Space Buildout /1								
Single Family Townhomes	65							
Multi-Family Condominiums	34							
Multi-Family Apartments	162							
Total	261	0	0	0	0	0	0	0
Cumulative Space Buildout								
Single Family Townhomes	65	65	65	65	65	65	65	65
Multi-Family Condominiums	34	34	34	34	34	34	34	34
Multi-Family Apartments	162	162	162	162	162	162	162	162
Total		261	261	261	261	261	261	261
Commercial Development								
Cumulative Space Buildout (% of Total)								
Neighborhood Services	18,750	100%	100%	100%	100%	100%	100%	100%
Convenience Retail	2,700	100%	100%	100%	100%	100%	100%	100%
Anchor Grocery	52,650	100%	100%	100%	100%	100%	100%	100%
Restaurant	4,900	100%	100%	100%	100%	100%	100%	100%
Corner Store	6,000	100%	100%	100%	100%	100%	100%	100%
		100/0	100/0	100/0	100/0	100/0	100/0	100/0
Total	85,000							
Cumulative Space Buildout (sq ft)								
Neighborhood Services	18,750	18,750	18,750	18,750	18,750	18,750	18,750	18,750
Convenience Retail	2,700	2,700	2,700	2,700	2,700	2,700	2,700	2,700
Anchor Grocery	52,650	52,650	52,650	52,650	52,650	52,650	52,650	52,650
Restaurant	4,900	4,900	4,900	4,900	4,900	4,900	4,900	4,900
Corner Store	6,000	6,000	6,000	6,000	6,000	6,000	6,000	6,000
Total	85,000	85,000	85,000	85,000	85,000	85,000	85,000	85,000
Annual Space Buildout								
Neighborhood Services	18,750							
Convenience Retail	2,700	-	-	-	-	-	-	-
Anchor Grocery	52,650	-	-	-	-	-	-	-
Restaurant	4,900	-	-	-	-	-	-	-
Corner Store		-	-	-	-	-	-	-
	6,000				-		-	
Total	85,000	-	-	-	-	-	-	-

<sup>1/</sup> Apartment buildout assumes five-year absorption timeframe, equivalent to a leasing target of approximately three units/month.

Source: Isle of Wight County; Kimley-Horn; UCE, 2013.

**Table A-4: Residential Market Value Assumptions** 

		Average SF/	Market Value /	Market	Value (	Gross Market
Residential - For Sale	Units	Unit	Unit	/ S	F	Value
Single Family Townhomes	65	1,500	\$ 287,000	) \$	<b>191</b> \$	18,655,000
Multi-Family Condominiums	34	1,100	\$ 195,000	) \$	177 \$	6,630,000
Total					\$	25,285,000

		Rent Per Po	tential Gross	Eff	ective Gross	Operating	<b>Net Operating</b>	Capitalization		Market Value
Residential - For Lease	Units	Unit	Income	Vacancy	Income	Expenses /1	Income	Rate	Market Value	/ Unit
Multi-Family Apartments	162 \$	<b>1,265</b> \$	2,458,813	<b>5%</b> \$	2,335,873 \$	599,400	\$ 1,736,473	6.75%	\$ 25,725,523	\$ 158,800

1/ Multifamily residential operating assumptions:		
Area Efficiency for Office and Apartment Building		85%
Operating Expenses per Apartment Unit	\$	3,700

Source: Isle of Wight County; Kimley-Horn; Urban Community Economics, 2013.

**Table A-5: Commercial Market Value Assumptions** 

		Rentable Sq	Ren	t Per Sq	<b>Potential Gross</b>		Effective Gross		Operating	Net Operating	Capitalization		Mar	ket Value
Commercial Development	Square Feet	Ft		Ft	Income	Vacancy	Income	Ex	cpenses /1	Income	Rate /2	Market Value		/ Sq Ft
Anchor Grocery	52,650	44,753	\$	17.00	\$ 895,050	5%	\$ 850,298	\$	85,030	\$ 765,268	8.0%	\$ 9,565,847	\$	214
Restaurant	4,900	4,165	\$	19.00	\$ 93,100	5%	\$ 88,445	\$	8,845	\$ 79,601	8.0%	\$ 995,006	\$	239
Convenience Retail	2,700	2,295	\$	19.00	\$ 51,300	5%	\$ 48,735	\$	4,874	\$ 43,862	8.0%	\$ 548,269	\$	239
Neighborhood Services	18,750	15,938	\$	19.00	\$ 356,250	5%	\$ 338,438	\$	33,844	\$ 304,594	8.0%	\$ 3,807,422	\$	239
Corner Store	6,000	5,100	\$	19.00	\$ 114,000	5%	\$ 108,300	\$	10,830	\$ 97,470	8.0%	\$ 1,218,375	\$	239
Total	85,000				\$ 1,509,700		\$ 1,434,215	\$	143,422	\$ 1,290,794		\$ 16,134,919		
Other Public Amenities Open Air Farmers' Market Community Meeting Building	5,225 TBD	4,441	\$	-	\$ -	5%	\$ -	\$	-	\$ -	8.0%	\$ -		

1/ Commercial property operating assumptions:
Area Efficiency for Commercial Building

85% 10%

Operating Expenses for Commercial Space (% of Gross) 10
Source: Isle of Wight County; Kimley-Horn; Urban Community Economics, 2013.

Table A-6:	Estimated	Real	Property	Taxes

Table A-0. Estillated Real Property Taxes																								
		2012		2013		2014		2015		2016		2017		2018		2019		2020		2021		2022		2023
Residential Development		Year 0	)	Year 1		Year 2		Year 3		Year 4		Year 5		Year 6		Year 7		Year 8		Year 9		Year 10		Year 11
Gross Annual Market Value																								
Single Family Townhomes	\$	-	\$	-	\$	-	\$	-	\$	9,184,000	\$	18,655,000	\$	18,655,000	\$	18,655,000	\$	18,655,000	\$	18,655,000	\$	18,655,000	\$ :	18,655,000
Multi-Family Condominiums	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	6,630,000	\$	6,630,000	\$	6,630,000	\$	6,630,000	\$	6,630,000	\$	6,630,000
Multi-Family Apartments	\$	-	\$	8,575,174	\$ :	17,150,349	\$	25,725,523	\$ :	25,725,523	\$	25,725,523	\$	25,725,523	\$	25,725,523	\$	25,725,523	\$	25,725,523	\$	25,725,523	\$ :	25,725,523
Total	\$	-	\$	8,575,174	<b>\$</b> 1	17,150,349	\$	25,725,523	\$ 3	34,909,523	\$	44,380,523	\$	51,010,523	\$	51,010,523	\$	51,010,523	\$	51,010,523	\$	51,010,523	\$!	51,010,523
Real Property Tax Revenue Generation /1																								
Single Family Townhomes	\$	-	\$	-	\$	-	\$	-	\$	67,043	\$	136,182	\$	136,182	\$	136,182	\$	136,182	\$	136,182	\$	136,182	\$	136,182
Multi-Family Condominiums	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	48,399	\$	48,399	\$	48,399	\$	48,399	\$	48,399	\$	48,399
Multi-Family Apartments	\$	-	\$	62,599	\$	125,198	\$	187,796	\$	187,796	\$	187,796	\$	187,796	\$	187,796	\$	187,796	\$	187,796	\$	187,796	\$	187,796
Total	\$	-	\$	62,599	\$	125,198	\$	187,796	\$	254,840	\$	323,978	\$	372,377	\$	372,377	\$	372,377	\$	372,377	\$	372,377	\$	372,377
Commercial Development																								
Gross Annual Market Value																								
Anchor Grocery	\$	-	\$	-	\$	-	\$	-	\$ :	11,253,938	\$	11,253,938	\$	11,253,938	\$	11,253,938	\$	11,253,938	\$	11,253,938	\$	11,253,938	\$	11,253,938
Restaurant	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	1,170,596	\$	1,170,596	\$	1,170,596	\$	1,170,596	\$	1,170,596	\$	1,170,596
Convenience Retail	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	645,022	\$	645,022	\$	645,022	\$	645,022	\$	645,022	\$	645,022
Neighborhood Services	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	4,479,320	\$	4,479,320	\$	4,479,320	\$	4,479,320	\$	4,479,320	\$	4,479,320
Corner Store	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	1,433,382	\$	1,433,382	\$	1,433,382	\$	1,433,382	\$	1,433,382	\$	1,433,382
Total	\$	-	\$	-	\$	-	\$	-	\$ :	11,253,938	\$	11,253,938	\$	18,982,257	\$	18,982,257	\$	18,982,257	\$	18,982,257	\$	18,982,257	\$ :	18,982,257
Real Property Tax Revenue Generation /2																								
• •	<u>_</u>		,		,		,		,	02.454	,	02.454	,	02.454	,	02.454	,	02.454	,	02.154	,	02.154	,	02.154
Anchor Grocery Restaurant	\$	-	Ş	-	Ş	-	Ş	-	\$	82,154	\$	82,154	\$	82,154 8.545		82,154 8,545		82,154 8,545		82,154 8,545		82,154 8,545		82,154 8,545
Convenience Retail	\$	-	÷	-	Ş	-	Ş	-	\$	-	Ş	-	۶	4,709		8,545 4.709		4,709		4,709		8,545 4.709	-	,
	\$	-	Ş	-	Ş	-	Ş	-	Ş	-	Ş	-	Ş	32,699		32,699	Ş	,	•	,		32,699	÷	4,709
Neighborhood Services Corner Store	\$ \$	-	۶	-	Ş	-	۶	-	۶	-	Ş	-	۶	10.464			Ş	32,699		32,699		,	<u>۲</u>	32,699
Total	\$		Ş		Ş		Ş		\$	- 02.154	\$	- 02.154	\$	-, -		10,464	Ş	10,464		10,464		10,464	-	10,464
Total	\$	-	\$	-	\$	-	\$	-	\$	82,154	\$	82,154	\$	138,570	\$	138,570	\$	138,570	\$	138,570	\$	138,570	\$	138,570
Total Residential and Commercial Tax	-																							
Generation	\$	-	\$	62,599	\$	125,198	\$	187,796	\$	336,993	\$	406,132	\$	510,947	\$	510,947	\$	510,947	\$	510,947	\$	510,947	\$	510,947

1/ Tax generation assumptions: Tax Rate / \$100 Val Equalization Rate - Residential 0.73 100% Equalization Rate - Commercial 100%

Table A-6: Estimated	d Real	Property	y Taxes
----------------------	--------	----------	---------

Residential Development Gross Annual Market Value Single Family Townhomes Multi-Family Condominiums Multi-Family Apartments Total  Real Property Tax Revenue Generation /1 Single Family Townhomes Multi-Family Condominiums Multi-Family Apartments	\$ \$ :	Year 12 18,655,000 6,630,000 25,725,523 51,010,523	\$ \$ \$	Year 13 18,655,000 6,630,000 25,725,523 <b>51,010,523</b>	\$	Year 14 18,655,000 6,630,000 25,725,523	\$	Year 15 18,655,000 6.630.000	\$ :	Year 16 18,655,000		Year 17 18,655,000		Year 18 18,655,000	\$	Year 19 18,655,000	\$	Year 20
Single Family Townhomes Multi-Family Condominiums Multi-Family Apartments Total  Real Property Tax Revenue Generation /1 Single Family Townhomes Multi-Family Condominiums Multi-Family Apartments	\$ \$ 2 \$ 5	6,630,000 25,725,523 51,010,523	\$	6,630,000 25,725,523	\$	6,630,000	\$							18.655.000	\$	18 655 000	Ś	19 655 000
Multi-Family Condominiums Multi-Family Apartments Total  Real Property Tax Revenue Generation /1 Single Family Townhomes Multi-Family Condominiums Multi-Family Apartments	\$ \$ 2 \$ 5	6,630,000 25,725,523 51,010,523	\$	6,630,000 25,725,523	\$	6,630,000	\$							18.655.000	\$	18 655 000	Ś	10 655 000
Multi-Family Condominiums Multi-Family Apartments Total  Real Property Tax Revenue Generation /1 Single Family Townhomes Multi-Family Condominiums Multi-Family Apartments	\$ : \$ !	25,725,523 5 <b>1,010,523</b>	\$	6,630,000 25,725,523	\$			6.630.000	ċ		À							10,033,000
Total  Real Property Tax Revenue Generation /1 Single Family Townhomes Multi-Family Condominiums Multi-Family Apartments	<b>\$</b> !	51,010,523	_			25,725,523	- 1		Ų	6,630,000	\$	6,630,000	\$	6,630,000	\$	6,630,000	\$	6,630,000
Real Property Tax Revenue Generation /1 Single Family Townhomes Multi-Family Condominiums Multi-Family Apartments	\$		\$	51,010,523	÷		\$	25,725,523	\$ :	25,725,523	\$ :	25,725,523	\$	25,725,523	\$	25,725,523	\$	25,725,523
Single Family Townhomes Multi-Family Condominiums Multi-Family Apartments					>	51,010,523	\$	51,010,523	\$ !	51,010,523	\$ !	51,010,523	\$	51,010,523	\$ .	51,010,523	\$	51,010,523
Multi-Family Condominiums Multi-Family Apartments																		
Multi-Family Apartments	\$	136,182	\$	136,182	\$	136,182	\$	136,182	\$	136,182	\$	136,182	\$	136,182	\$	136,182	\$	136,182
, ·		48,399	\$	48,399	\$	48,399	\$	48,399	\$	48,399	\$	48,399	\$	48,399	\$	48,399	\$	48,399
t	\$	187,796	\$	187,796	\$	187,796	\$	187,796	\$	187,796	\$	187,796	\$	187,796	\$	187,796	\$	187,796
Total	\$	372,377	\$	372,377	\$	372,377	\$	372,377	\$	372,377	\$	372,377	\$	372,377	\$	372,377	\$	372,377
Commercial Development																		
Gross Annual Market Value																		
Anchor Grocery	\$ :	11,253,938	\$	11,253,938	\$	11,253,938	\$	11,253,938	\$ :	11,253,938	\$ :	11,253,938	\$	11,253,938	\$	11,253,938	\$	11,253,938
Restaurant	\$	1,170,596	\$	1,170,596	\$	1,170,596	\$	1,170,596	\$	1,170,596	\$	1,170,596	\$	1,170,596	\$	1,170,596	\$	1,170,596
Convenience Retail	\$	645,022	\$	645,022	\$	645,022	\$	645,022	\$	645,022	\$	645,022	\$	645,022	\$	645,022	\$	645,022
Neighborhood Services	\$	4,479,320	\$	4,479,320	\$	4,479,320	\$	4,479,320	\$	4,479,320	\$	4,479,320	\$	4,479,320	\$	4,479,320	\$	4,479,320
Corner Store	\$	1,433,382	\$	1,433,382	\$	1,433,382	\$	1,433,382	\$	1,433,382	\$	1,433,382	\$	1,433,382	\$	1,433,382	\$	1,433,382
Total	\$ :	18,982,257	\$	18,982,257	\$	18,982,257	\$	18,982,257	\$ :	18,982,257	\$ :	18,982,257	\$	18,982,257	\$	18,982,257	\$	18,982,257
Real Property Tax Revenue Generation /2																		
Anchor Grocery	\$	82,154	ċ	82,154	¢	82,154	¢	82,154	¢	82,154	¢	82,154	¢	82,154	¢	82,154	¢	82,154
Restaurant	\$	8,545		8,545		8,545		8,545		8,545		8,545		8,545		8,545		8,545
Convenience Retail	Ś	4,709	Ś	4,709		4,709		4,709		4,709		,	\$	4,709		4,709	-	4,709
Neighborhood Services	¢	32,699	\$	32,699		32,699			Ś	,	\$	,	Ś	32,699		32,699		32,699
Corner Store	ć	10,464	Ś	10,464	-	10,464		10,464	•		Ś	10,464	¢	10,464		10,464		10,464
Total	\$	138,570		138,570		138,570	_	138,570		138,570		138,570	\$	138,570		138,570	_	138,570
Total Residential and Commercial Tax																		
Generation	Ś	510.947	Ś	510.947	Ś	510.947	Ś	510,947	Ś	510.947	Ś	510.947	Ś	510,947	Ś	510.947	Ś	510,947

1/ Tax generation assumptions: Tax Rate / \$100 Val 0.73 Equalization Rate - Residential 100% Equalization Rate - Commercial 100%

Table A-7: Estimated Retail Sales Taxes

Table A-7: Estimated Retail Sales Taxes													(Continued)	
		2012	2013	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024
Gross Annual Taxable Retail Sales		Year 0	Year 1	Year 2	Year 3	Year 4	Year 5	Year 6	Year 7	Year 8	Year 9	Year 10	Year 11	Year 12
Anchor Grocery		-	-	-	-	21,060,000	21,060,000	21,060,000	21,060,000	21,060,000	21,060,000	21,060,000	21,060,000	21,060,000
Restaurant		-	-	-	-	-	-	2,450,000	2,450,000	2,450,000	2,450,000	2,450,000	2,450,000	2,450,000
Convenience Retail		-	-	-	-	-	-	810,000	810,000	810,000	810,000	810,000	810,000	810,000
Neighborhood Services		-	-	-	-	-	-	5,625,000	5,625,000	5,625,000	5,625,000	5,625,000	5,625,000	5,625,000
Corner Store		-	-	-	-	-	-	1,800,000	1,800,000	1,800,000	1,800,000	1,800,000	1,800,000	1,800,000
Total	_	-	-	-	-	21,060,000	21,060,000	31,745,000	31,745,000	31,745,000	31,745,000	31,745,000	31,745,000	31,745,000
Sales Tax Generation	% of Total													
Anchor Grocery - General	27%	-	-	-	-	341,172	341,172	341,172	341,172	341,172	341,172	341,172	341,172	341,172
Anchor Grocery - Food at Home	73%	-	-	-	-	384,345	384,345	384,345	384,345	384,345	384,345	384,345	384,345	384,345
Restaurant		-	-	-	-	-	-	147,000	147,000	147,000	147,000	147,000	147,000	147,000
Convenience Retail		-	-	-	-	-	-	48,600	48,600	48,600	48,600	48,600	48,600	48,600
Neighborhood Services		-	-	-	-	-	-	337,500	337,500	337,500	337,500	337,500	337,500	337,500
Corner Store		-	-	-	-	-	-	108,000	108,000	108,000	108,000	108,000	108,000	108,000
Total	_	=	-	-	-	725,517	725,517	1,366,617	1,366,617	1,366,617	1,366,617	1,366,617	1,366,617	1,366,617
Sales Tax Generation by Jurisdiction /1														
State of Virginia		-	-	-	-	438,048	438,048	972,298	972,298	972,298	972,298	972,298	972,298	972,298
Isle of Wight County		-	-	-	-	287,469	287,469	394,319	394,319	394,319	394,319	394,319	394,319	394,319
Total				-	-	725,517	725,517	1,366,617	1,366,617	1,366,617	1,366,617	1,366,617	1,366,617	1,366,617
1/ State and Local Sales Tax Rate Allocation As	ssumptions:													
General Tax Rate	5%	1%	6%											
Percent of Total	83%	17%	100%											
Food at Home Tax Rate	1%	2%	3%											
Percent of Total	40%	60%	100%											

Percent of Total Source: Isle of Wight County; Kimley-Horn; UCE, 2013.

Table A-7: Estimated Retail Sales Taxes

	•	2025	2026	2027	2028	2029	2030	2031	2032
Gross Annual Taxable Retail Sales		Year 13	Year 14	Year 15	Year 16	Year 17	Year 18	Year 19	Year 20
Anchor Grocery	•	21,060,000	21,060,000	21,060,000	21,060,000	21,060,000	21,060,000	21,060,000	21,060,000
Restaurant		2,450,000	2,450,000	2,450,000	2,450,000	2,450,000	2,450,000	2,450,000	2,450,000
Convenience Retail		810,000	810,000	810,000	810,000	810,000	810,000	810,000	810,000
Neighborhood Services		5,625,000	5,625,000	5,625,000	5,625,000	5,625,000	5,625,000	5,625,000	5,625,000
Corner Store		1,800,000	1,800,000	1,800,000	1,800,000	1,800,000	1,800,000	1,800,000	1,800,000
Total	•	31,745,000	31,745,000	31,745,000	31,745,000	31,745,000	31,745,000	31,745,000	31,745,000
Sales Tax Generation	% of Total								
Anchor Grocery - General	27%	341,172	341,172	341,172	341,172	341,172	341,172	341,172	341,172
Anchor Grocery - Food at Home	73%	384,345	384,345	384,345	384,345	384,345	384,345	384,345	384,345
Restaurant		147,000	147,000	147,000	147,000	147,000	147,000	147,000	147,000
Convenience Retail		48,600	48,600	48,600	48,600	48,600	48,600	48,600	48,600
Neighborhood Services		337,500	337,500	337,500	337,500	337,500	337,500	337,500	337,500
Corner Store		108,000	108,000	108,000	108,000	108,000	108,000	108,000	108,000
Total	•	1,366,617	1,366,617	1,366,617	1,366,617	1,366,617	1,366,617	1,366,617	1,366,617
Sales Tax Generation by Jurisdiction /1									
State of Virginia		972,298	972,298	972,298	972,298	972,298	972,298	972,298	972,298
Isle of Wight County		394,319	394,319	394,319	394,319	394,319	394,319	394,319	394,319
Total	•	1,366,617	1,366,617	1,366,617	1,366,617	1,366,617	1,366,617	1,366,617	1,366,617
1/ State and Local Sales Tax Rate Allocation Assu	nptions:								
General Tax Rate	5%								
Percent of Total	83%								
Food at Home Tax Rate	1%								
Percent of Total	40%								

Table A-8: Estimated Tangible Business Personal Property Tax Rate per Square Foot of Commercial Space

						Α	ssessed Value at		iness Personal operty Tax at		
Commercial Development	Sq Ft	FF&	E PSF Estimate	1	Total FF&E		40%		4.40 per \$100	вро	L Tax / Sq Ft
Anchor Grocery	52,650	\$	40.00	\$	2,106,000	\$	842,400	\$	37,066	\$	0.70
Restaurant	4,900	\$	40.00	\$	196,000	\$	78,400	\$	3,450	\$	0.70
Convenience Retail	2,700	\$	40.00	\$	108,000	\$	43,200	\$	1,901	\$	0.70
Neighborhood Services	18,750	\$	40.00	\$	750,000	\$	300,000	\$	13,200	\$	0.70
Corner Store	6,000	\$	40.00	\$	240,000	\$	96,000	\$	4,224	\$	0.70
Total	85,000				3,400,000		1,360,000		59,840		
								Wei	ghted Average	\$	0.70

Table A-9: Estimated Business Personal Property and BPOL Tax Generation

	2012	2013		2014	201		2016	2017	2018	2019	2020	2021	2022	2023	2024
	 Year 0	Year 1	Y	ear 2	Year	3	Year 4	Year 5	Year 6	Year 7	Year 8	Year 9	Year 10	Year 11	Year 12
Retail Space Buildout (Cumulative Sq Ft)	-	-		-	-		52,650	52,650	85,000	85,000	85,000	85,000	85,000	85,000	85,000
Business Personal Property Tax Generation/1	\$ -	\$ -	\$	- :	\$ -	\$	37,066 \$	37,066 \$	59,840 \$	59,840 \$	59,840 \$	59,840 \$	59,840 \$	59,840 \$	59,840
Business, Professional, and Occupational License Tax Generation															
Gross Annual Taxable Retail Sales															
Anchor Grocery	\$ -	\$ -	\$	- !	5 -	\$	21,060,000 \$	21,060,000 \$	21,060,000 \$	21,060,000 \$	21,060,000 \$	21,060,000 \$	21,060,000 \$	21,060,000 \$	21,060,000
Restaurant	\$ -	\$ -	\$	- :	\$ -	\$	- \$	- \$	2,450,000 \$	2,450,000 \$	2,450,000 \$	2,450,000 \$	2,450,000 \$	2,450,000 \$	2,450,000
Convenience Retail	\$ -	\$ -	\$	- :	\$ -	\$	- \$	- \$	810,000 \$	810,000 \$	810,000 \$	810,000 \$	810,000 \$	810,000 \$	810,000
Neighborhood Services	\$ -	\$ -	\$	- !	5 -	\$	- \$	- \$	5,625,000 \$	5,625,000 \$	5,625,000 \$	5,625,000 \$	5,625,000 \$	5,625,000 \$	5,625,000
Corner Store	\$ -	\$ -	\$	- :	\$ -	\$	- \$	- \$	1,800,000 \$	1,800,000 \$	1,800,000 \$	1,800,000 \$	1,800,000 \$	1,800,000 \$	1,800,000
Total	\$ -	\$ -	\$	- :	\$ -	\$	21,060,000 \$	21,060,000 \$	31,745,000 \$	31,745,000 \$	31,745,000 \$	31,745,000 \$	31,745,000 \$	31,745,000 \$	31,745,000
BPOL Tax Generation															
Anchor Grocery	\$ -	\$ -	\$	- :	5 -	\$	18,648 \$	18,648 \$	18,648 \$	18,648 \$	18,648 \$	18,648 \$	18,648 \$	18,648 \$	18,648
Restaurant	\$ -	\$ -	\$	- :	\$ -	\$	- \$	- \$	3,760 \$	3,760 \$	3,760 \$	3,760 \$	3,760 \$	3,760 \$	3,760
Convenience Retail	\$ -	\$ -	\$	- !	\$ -	\$	- \$	- \$	2,448 \$	2,448 \$	2,448 \$	2,448 \$	2,448 \$	2,448 \$	2,448
Neighborhood Services	\$ -	\$ -	\$	- :	\$ -	\$	- \$	- \$	6,300 \$	6,300 \$	6,300 \$	6,300 \$	6,300 \$	6,300 \$	6,300
Corner Store	\$ -	\$ -	\$	- !	\$ -	\$	- \$	- \$	3,240 \$	3,240 \$	3,240 \$	3,240 \$	3,240 \$	3,240 \$	3,240
Total	\$ -	\$ -	\$	- :	<b>\$</b> -	\$	18,648 \$	18,648 \$	27,196 \$	27,196 \$	27,196 \$	27,196 \$	27,196 \$	27,196 \$	27,196
1/ Business Personal Property Tax Generation Tax Rate/ Sq Ft			\$ 1	0.70											
2/ BPOL Tax Rate Assumptions:															
Tax Rate per \$ of Value			\$	100											
•	Min	Max		Rate											
Gross Receints <\$50K	\$ -	\$ 49 999	\$	_											

49,999 \$ -149,000 \$ 0.12 - \$ 0.08

\$ 1,800

\$ 50,000 \$ \$ 150,000 \$

Gross Receipts <\$50K Gross Receipts \$50K - \$149K Gross Receipts \$150K+ Additional Tax for above \$150k Source: Isle of Wight County; Kimley-Horn; UCE, 2013.

Table A-9: Estimated Business Personal Property and BPOL Tax G€

	_	2025	2026	2027	2028	2029	2030	2031	2032
		Year 13	Year 14	Year 15	Year 16	Year 17	Year 18	Year 19	Year 20
Retail Space Buildout (Cumulative Sq Ft)		85,000	85,000	85,000	85,000	85,000	85,000	85,000	85,000
Business Personal Property Tax Generation/1	\$	59,840	\$ 59,840						
Business, Professional, and Occupational License Tax Generation									
Gross Annual Taxable Retail Sales									
Anchor Grocery	\$	21,060,000	\$ 21,060,000						
Restaurant	\$	2,450,000	\$ 2,450,000						
Convenience Retail	\$	810,000	\$ 810,000						
Neighborhood Services	\$	5,625,000	\$ 5,625,000						
Corner Store	\$	1,800,000	\$ 1,800,000						
Total	\$	31,745,000	\$ 31,745,000						
BPOL Tax Generation									
Anchor Grocery	\$	18,648	\$ 18,648						
Restaurant	\$	3,760	\$ 3,760						
Convenience Retail	\$	2,448	\$ 2,448						
Neighborhood Services	\$	6,300	\$ 6,300						
Corner Store	\$	3,240	\$ 3,240						
Total	\$	27,196	\$ 27,196						

1/ Business Personal Property Tax Generation Tax Rate/ Sq Ft

2/ BPOL Tax Rate Assumptions: Tax Rate per \$ of Value

Gross Receipts <\$50K Gross Receipts \$50K - \$149K Gross Receipts \$150K+

Additional Tax for above \$150k
Source: Isle of Wight County; Kimley-Horn; UCE, 2013.

Table A-10: Estimated Project-Based Population and Employment

		2013	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
Residential Development		Year 0	Year 1	Year 2	Year 3	Year 4	Year 5	Year 6	Year 7	Year 8	Year 9	Year 10	Year 11	Year 12
Single Family Townhomes	•	0	0	0	0	32	65	65	65	65	65	65	65	65
Multi-Family Condominiums		0	0	0	0	0	0	34	34	34	34	34	34	34
Multi-Family Apartments		-	54	108	162	162	162	162	162	162	162	162	162	162
	Population Generation													
e in tall a para tall.														
Cumulative Population Single Family Townhomes	Factor/ Unit 2.56	LAG YR	_			_	82	166	166	166	166	166	166	166
Multi-Family Condominiums	1.92	LAG YR	-	-	-	-	82	100	65	65	65	65	65	65
Multi-Family Apartments	1.66	LAG YR	-	90	180	270	270	270	270	270	270	270	270	270
Total	501	LAC III		90	180	270	351	436	501	501	501	501	501	501
	302			30	100	2,0	332	50	301	301	501	501	501	501
	Students/													
Cumulative School Children	Unit													
Single Family Townhomes	0.38	LAG YR	_	-	_	_	12	25	25	25	25	25	25	25
Multi-Family Condominiums	0.28	LAG YR	-	_	_	-	-	-	10	10	10	10	10	10
Multi-Family Apartments	0.28	LAG YR	-	15	30	46	46	46	46	46	46	46	46	46
Total	80		-	15	30	46	58	70	80	80	80	80	80	80
PROJECT-BASED EMPLOYMENT														
Commercial Development (Sq Ft)		-	-	-	-	52,650	52,650	85,000	85,000	85,000	85,000	85,000	85,000	85,000
	SF/													
	Employee													
Commercial Employment	600	LAG YR	-	-	-	-	88	88	142	142	142	142	142	142
Multifamily Residential Units		LAG YR		54	108	162	162	162	162	162	162	162	162	162
Walthamily Residential Onits	Employees/	LAGIN	=	34	100	102	102	102	102	102	102	102	102	102
	Unit													
Residential Employment	0.025	LAG YR	0	1	3	4	4	4	4	4	4	4	4	4
			-	-	-		,		•					
Total Project-Based Employment	146		-	1	3	4	92	92	146	146	146	146	146	146

Table A-10: Estimated Project-Based Population and

	_								
		2026	2027	2028	2029	2030	2031	2032	2033
Residential Development	_	Year 13	Year 14	Year 15	Year 16	Year 17	Year 18	Year 19	Year 20
Single Family Townhomes		65	65	65	65	65	65	65	65
Multi-Family Condominiums		34	34	34	34	34	34	34	34
Multi-Family Apartments		162	162	162	162	162	162	162	162
	Population								
	Generation								
Cumulative Population	Factor/ Unit								
Single Family Townhomes	2.56	166	166	166	166	166	166	166	166
Multi-Family Condominiums	1.92	65	65	65	65	65	65	65	65
Multi-Family Apartments	1.66	270	270	270	270	270	270	270	270
Total	501	501	501	501	501	501	501	501	501
	Students/								
Cumulative School Children	Unit								
Single Family Townhomes	0.38	25	25	25	25	25	25	25	25
Multi-Family Condominiums	0.28	10	10	10	10	10	10	10	10
Multi-Family Apartments	0.28	46	46	46	46	46	46	46	46
Total	80	80	80	80	80	80	80	80	80
PROJECT-BASED EMPLOYMENT									
Commercial Development (Sq Ft)		85.000	85.000	85.000	85.000	85,000	85.000	85.000	85.000
	SF/	,	,	,	,	,	,	,	00,000
	Employee								
Commercial Employment	600	142	142	142	142	142	142	142	142
commercial Employment	000				1.2		1.2	1.2	1.2
Multifamily Residential Units		162	162	162	162	162	162	162	162
	Employees/								
	Unit								
Residential Employment	0.025	4	4	4	4	4	4	4	4
Total Project-Based Employment	146	146	146	146	146	146	146	146	146
		2.10	2.10	2.10	1.0	-10		2.10	

Table A-11: Isle of Wight County Public Schools Operating Cost per Pupil - Excluding Debt Service

Operating Revenues by Source (Excludi	ng Ca	apital Costs)				Percent of Total
Local (Isle of Wight County) Costs	Ū	. ,	\$	26,017,717		44%
Federal & State Costs			\$	32,994,622		56%
Total Federal, State & Local Costs			\$	59,012,339		100%
			%	Impacted by		
Isle of Wight County Public Schools Ope	eratir	ng Costs		w Residents		
Instructional Services	\$	42,154,253		100%	\$	42,154,253
Admin., Attendance & Health	\$	2,387,329		100%	\$	2,387,329
Pupil Transportation	\$	3,037,017		100%	\$	3,037,017
Operations & Maintenance	\$	4,197,628		100%	\$	4,197,628
Technology	\$	1,350,570		100%	\$	1,350,570
Child Nutrition Services	\$	2,254,438		100%	\$	2,254,438
Debt Services	\$	3,631,104		0%	\$	-
Total Operating Budget	\$	59,012,339			\$	55,381,235
Total Student Enrollment		6,063				
	In	cluding Debt Srvc	_		Ex	cluding Debt Service
Total Cost per Pupil (Inc. Debt Svc)	\$	9,733			\$	9,134
Percent Funded by Local (Isle of Wight C	Count	y) Sources				44%
Local Cost per Pupil					\$	4,027

<sup>1/</sup> Excluding Debt Service. Total expenditure per pupil including debt service is \$4800 per IOW County Public Schools, 2013.

Table A-12: Estimated Per Capita Public Service Costs

Proportion of Residential & Non-Residential Populations

Public Service Cost Allocation Summary -- Marginal Cost Methodology

	Commercial /		FY 2013 Adopted				
Function	Residential Impact	Description	Budget	Fixed	Variable		Per Capit
General Government	C/R	Salaries & Wages	2,457,499			not a	ffected
	C/R	Employee Benefits	1,096,028			not a	ffected
	C/R	Professional/Contracted Services	683,830		683,830		15.04
	C/R	Purchased Services	772.654		772,654		17.00
	C/R	Materials / Supplies	62,815		62,815		1.38
	•						
	C/R	Equipment / Vehicles	86,197		86,197		1.90
	C/R	Other	-	_	<u>-</u>	\$	-
			5,159,023	-	1,605,496	\$	35.32
udicial Administration	C/R	Salaries & Wages	701,895	701,895		not a	ffected
	C/R	Employee Benefits	264,050	264,050		not a	ffected
	C/R	Professional/Contracted Services	179,400		179,400	\$	3.95
	C/R	Purchased Services	33,781		33,781	\$	0.74
	C/R	Materials / Supplies	12,695		12,695	\$	0.28
	C/R	Equipment / Vehicles	1,050		1,050	\$	0.02
		<del>-</del>	1,192,871	965,945	226,926	\$	4.99
ublic Safety	C/R	Salaries & Wages	4,306,030	4,306,030	Г		
	C/R	Employee Benefits	1,550,216	1,550,216		calculated	d separately
	C/R	Professional/Contracted Services	121,550		121,550	\$	2.67
	C/R	Purchased Services	1,955,060		1,955,060	\$	43.01
	C/R	Materials / Supplies	322,000		322,000	\$	7.08
	C/R	Equipment / Vehicles	39,000		39,000	\$	0.86
		<del>-</del>	8,293,856	5,856,246	2,437,610	\$	53.63
eneral Services	C/R	Salaries & Wages	1,469,200	1,469,200		not a	ffected
	C/R	Employee Benefits	504,598	504,598		not a	ffected
	C/R	Professional/Contracted Services	2,680,772		2,680,772	\$	58.98
	C/R	Purchased Services	1,077,111		1,077,111	\$	23.70
	C/R	Materials / Supplies	229,150		229,150	\$	5.04
	C/R	Equipment / Vehicles	28,500		28,500	\$	0.63
	C/R	Other (Regional Stormwater Mngt)	-	_	-	\$	-
			5,989,331	1,973,798	4,015,533	\$	88.34
ealth & Welfare	R	Salaries & Wages	18,399	18,399			ffected
	R	Employee Benefits	4,840	4,840			ffected
	R	Professional/Contracted Services	35,739		35,739		1.00
	R	Purchased Services	783		783		0.02
	R	Materials / Supplies	186		186		0.01
	R	Donations to Other Organizations	820,214		820,214		ffected
	N/A	Social Services -State/Federal			-		ffected
	N/A	Comprehensive Services Act - Local			-		ffected
	N/A	Comprehensive Services Act - State			-		ffected
	N/A	Section 8 - Local			-		ffected
	N/A	Section 8 - State	000.45	22.225	-		ffected
			880,161	23,239	856,922	>	1.03

Continued on Following Page
Source: Isle of Wight County; Kimley-Horn; UCE, 2013.

#### Continued

	Potential						
	Commercial /			FY 2009 Adopted			
Function	Residential Impact		Description	Budget	Fixed	Variable	Per Capita
Education	R	State/Federal/Other		31,318,894			
	R	Local		27,693,445	Calculated Separate	ely in Direct Ann	ual Public School Costs
	R	Capital		-	•	and Proffers	
		<del></del>	_	59,012,339			
Parks, Recreation & Cultural	R	Salaries & Wages		974,851	974,851		not affected
Tarks, resistation a cartain	R	Employee Benefits		414,092	414,092		not affected
	R	Professional/Contracted Se	rvices	38,790	,	38,790	
	R	Purchased Services		102,028		102,028	\$ 2.86
	R	Materials / Supplies		239,590		239,590	\$ 6.71
	R	Equipment / Vehicles		26,000		26,000	\$ 0.73
	R	Other (Donations to externa	al orgs)	646,888	_	646,888	\$ 18.11
				2,442,239	1,388,943	1,053,296	\$ 29.48
Community Development	C/R	Salaries & Wages		1,060,664	1,060,664		
	C/R	Employee Benefits		388,787	388,787		calculated separately
	C/R	Professional/Contracted Se	rvices	111,318	222,: 2:	111,318	
	C/R	Purchased Services		154,060		154,060	\$ 15.84
	C/R	Materials / Supplies		32,920		32,920	\$ 3.38
	C/R	Equipment / Vehicles		1,200		1,200	
	•	Other		32,620		32,620	\$ 3.35
			_	1,781,569	1,449,451	332,118	\$ 34.14
Other Financing Uses	C/R	Non-Departmental Compen	sation	30,000			
other rimanding osco	C/R	Non-Departmental Benefits		185,827			
	C/R	Annexation Agreement		238,835			
	C/R	Materials / Supplies		4,000			
		Non-Departmental Other		63,300	Calculated Separa	tely in Develon	ment Impact Fees and
	C/R	Capital Projects		03,300	calculated separa	Proffers	ment impact i ces una
	C/R	Debt Service		2,569,427		Fioners	
	C/R	Reserves		154,389			
	C/R	Transfer to Other Funds		6,463,458			
	C/ IX	Transfer to other rands	=	9,709,236			
		Total Expenditures		94,460,625			
Per Capita Public Service Costs for Reside	nts			353			
Per Capita Public Service Costs for Commo	ercial Uses			216			
1/ Population and Employment Assumpti	ons						<del></del> ,
Residents				35,726	79%		
Non-Agricultural Employees (2013 ESRI Est	:.)			9,728	21%		
Total	•		_	45,454	100%		
Source: Isle of Wight County: Kimley-Horn:	: UCF. 2013.						

Residents
Non-Agricultural Employees (2013 ESRI Est.)
Total
Source: Isle of Wight County; Kimley-Horn; UCE, 2013.

Table A-13: Estimated Annual Ongoing General Fund Public Service Costs

		2013	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
		Year 0	Year 1	Year 2	Year 3	Year 4	Year 5	Year 6	Year 7	Year 8	Year 9	Year 10	Year 11	Year 12
Cumulative Residential Population	Cost Per													
(Persons)	Capita	-	-	-	90	180	270	351	436	501	501	501	501	501
Residential Public Service Costs	\$ 353	\$ -	\$ -	\$ -	\$ 31,695	\$ 63,389	\$ 95,084	\$ 123,979	\$ 153,778	\$ 176,804	\$ 176,804	\$ 176,804 \$	176,804	\$ 176,804
	Cost Per													
	Pupil	-	-	-	15	30	46	58	70	80	80	80	80	80
Public School Education Costs /2	\$ 4,027	\$ -	\$ -	\$ -	\$ 61,325	\$ 122,649	\$ 183,974	\$ 232,815	\$ 283,182	\$ 321,794	\$ 321,794	\$ 321,794 \$	321,794	\$ 321,794
<b>Cumulative Commercial Population</b>	Cost Per													
(FTEs)	Capita	-	-	2.0	3.0	5.0	92.0	92.0	146.0	146.0	146.0	146.0	146.0	146.0
Commercial Public Service Costs	\$ 216	\$ -	\$ -	\$ 433	\$ 649	\$ 1,082	\$ 19,911	\$ 19,911	\$ 31,598	\$ 31,598	\$ 31,598	\$ 31,598 \$	31,598	\$ 31,598
Total Variable Public Service Costs		\$ -	\$ -	\$ 433	\$ 93,669	\$ 187,121	\$ 298,969	\$ 376,706	\$ 468,558	\$ 530,196	\$ 530,196	\$ 530,196 \$	530,196	\$ 530,196

<sup>1/</sup> Public school education costs reflect operating costs only (excludes debt service) per IOW County Public School Annual Operating Budget 2013. Capital costs and other debt service ependitures are accour Source: Isle of Wight County; Kimley-Horn; UCE, 2013.

Table A-13: Estimated Annual Ongoing General Fu

		_	2026	2027	2028	2029	2030	2031	2032	2033
		_	Year 13	Year 14	Year 15	Year 16	Year 17	Year 18	Year 19	Year 20
Cumulative Residential Population	Cost Per									
(Persons)	Capita		501	501	501	501	501	501	501	501
Residential Public Service Costs	\$ 353	\$	176,804	\$ 176,804						
	Cost Per									
	Pupil	Pupil		80	80	80	80	80	80	80
Public School Education Costs /2	\$ 4,027	\$	321,794	\$ 321,794						
Cumulative Commercial Population	Cost Per									
(FTEs)	Capita		146.0	146.0	146.0	146.0	146.0	146.0	146.0	146.0
Commercial Public Service Costs	\$ 216	\$	31,598	\$ 31,598						
<b>Total Variable Public Service Costs</b>		\$	530,196	\$ 530,196						
		_								

<sup>1/</sup> Public school education costs reflect operating coted for in the developer's cash proffer payment Source: Isle of Wight County; Kimley-Horn; UCE, 20

Table A-14: Estimated Incremental Fixed (Staffing) Costs

Description	Public S	Safety Officer
Estimated Annual Salaries and Wages per FTE /1,2 Fringe Benefits /3	\$ \$	45,692 15,307
Total Annual Cost /FTE /1	\$	60,999

<sup>1/</sup> Based on salaries and wages reported per FY 2013 Budget, unless specified.

<sup>2/</sup> Public Safety Officer : Leutenant

<sup>3/</sup> Estimated as 33.5 percent of basic salary.

Table A-15: Estimated Annual Ongoing General Fund Public Service Costs - Fixed (Salaries & Wages)

		2013	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025	2026
<b>Commercial and Residential Development</b>		Year 0	Year 1	Year 2	Year 3	Year 4	Year 5	Year 6	Year 7	Year 8	Year 9	Year 10	Year 11	Year 12	Year 13
Residential Population		-	-	90	180	270	351	436	501	501	501	501	501	501	501
Commercial (Employee) Population		-	-	1	3	4	92	92	146	146	146	146	146	146	146
		-	-	91	182	274	443	528	647	647	647	647	647	647	647
Proposed Staffing															
Public Safety Officer /1		-	-	-	-	-	-	-	1.00	1.00	1.00	1.00	1.00	1.00	1.00
	Cost per														
Estimated Annual Fixed (Staffing) Cost	FTE														
Public Safety Officer /1	\$ 60,999	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 60,999	\$ 60,999	\$ 60,999	\$ 60,999	\$ 60,999	\$ 60,999	\$ 60,999
Total		\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 60,999	\$ 60,999	\$ 60,999	\$ 60,999	\$ 60,999	\$ 60,999	\$ 60,999

1/ NFPA assumes 1-3 FTE officers/1,000 residents.

Table A-15: Estimated Annual Ongoing General Fund Pub

		2027	2028	2029	2030	2031	2032	2033
<b>Commercial and Residential Development</b>		Year 14	Year 15	Year 16	Year 17	Year 18	Year 19	Year 20
Residential Population		501	501	501	501	501	501	501
Commercial (Employee) Population		146	146	146	146	146	146	146
		647	647	647	647	647	647	647
Proposed Staffing								
Public Safety Officer /1		1.00	1.00	1.00	1.00	1.00	1.00	1.00
Estimated Annual Fixed (Staffing) Cost Public Safety Officer /1	<b>Cost per FTE</b> \$ 60,999	\$ 60,999	\$ 60,999	\$ 60,999	\$ 60,999	\$ 60,999	\$ 60,999	\$ 60,999
Total		\$ 60,999	\$ 60,999	\$ 60,999	\$ 60,999	\$ 60,999	\$ 60,999	\$ 60,999

1/ NFPA assumes 1-3 FTE officers/1,000 residents.
Source: Isle of Wight County; Kimley-Horn; UCE, 2013.

**Table A-16: Estimated Vertical Development Costs** 

		2013		2014		2015		2016		2017		2018		2019	2020	2021	2022	2	023	2024
	Cumulative	Year 0		Year 1		Year 2		Year 3		Year 4		Year 5		Year 6	Year 7	Year 8	Year 9	Yea	10	Year 11
Single Family Townhomes		\$ -	\$	-	\$	-	\$	-	\$	5,280,000	\$	5,445,000	\$	-	\$ -	\$ -	\$ -	\$ .		\$ -
Multi-Family Condominiums		\$ -	\$	-	\$	-	\$	-	\$	-	\$	-	\$	4,301,000	\$ -	\$ -	\$ -	\$ -		\$ -
Multi-Family Apartments		\$ -	\$ 6	5,115,397	\$	6,115,397	\$	6,115,397	\$	-	\$	-	\$	-	\$ -	\$ -	\$ -	\$ .		\$ -
Total	33,372,190	\$ -	\$ 6	5,115,397	\$	6,115,397	\$	6,115,397	\$	5,280,000	\$	5,445,000	\$	4,301,000	\$ -	\$ -	\$ -	\$ ·		\$ -
Annual Space Buildout																				
Neighborhood Services		\$ -	Ś	_	\$	_	\$	_	\$	_	\$	_	ς	_	\$ -	\$ -	\$ -	ς.		\$ -
Convenience Retail		\$ <sub>-</sub>	Ś	_	¢	_	Ś	_	ς	_	\$	_	ς	540,000	\$ -	\$ <sub>-</sub>	¢ _	ζ.		¢ -
Anchor Grocery		Š -	Ś	_	¢	_	Ś	_	ς	10,530,000	Ś	_	Ś	340,000	\$ <sub>-</sub>	\$ <sub>-</sub>	¢ _	ζ.		¢ -
Restaurant		\$ _	Ś	_	Ś	_	Ś	_	Ś	-	Ġ	_	Ś	1,225,000	\$ -	ς -	\$ -	ζ.		ς -
Corner Store		\$ _	Ś	_	¢	_	¢	_	Ġ	_	¢	_	Ś	1,200,000	\$ -	٠ \$ -	\$ -	ς.		\$ _
Total		¢ _	Ċ		Ċ		Ġ		Ġ	10,530,000	Ġ		ç	2,965,000	\$ -	¢ _	ς -	Ġ.		¢ _
iotai		γ -	٧		٧		٧		ڔ	10,330,000	٧		٧	2,303,000	γ -	γ -	γ -	٠ ڔ		γ -
Subtotal Development Costs	46,867,190	-	6	5,115,397		6,115,397		6,115,397		15,810,000		5,445,000		7,266,000	-	-	-			-
Design & Contingencies (@ 20% of Hard Costs)	9,373,438		1	1,223,079		1,223,079		1,223,079		3,162,000		1,089,000		1,453,200						
Design & Contingencies (@ 20% of Hard Costs)	3,373,436	-	_	1,223,079		1,223,079		1,223,079		3,102,000		1,069,000		1,433,200	-	-	-			-
Total Construction Investment	56,240,628	-	7	7,338,476		7,338,476		7,338,476		18,972,000		6,534,000		8,719,200	-	-	-			-

Road Improvements & Other Infrastructure \$3,200,000

Total Construction Investment 59,440,628

**Table A-16: Estimated Vertical Development Costs** 

			2025		2026		2027		2028		2029		2030		2031		2032		2033
	Cumulative	Υe	ar 12	Y	ear 13	Ye	ar 14	Υe	ar 15	Ye	ar 16	Ye	ar 17	Ye	ar 18	Ye	ar 19	Ye	ar 20
Single Family Townhomes		\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-
Multi-Family Condominiums		\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-
Multi-Family Apartments		\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-
Total	33,372,190	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-
Annual Space Buildout																			
Neighborhood Services		\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-
Convenience Retail		\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-
Anchor Grocery		\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-
Restaurant		\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-
Corner Store		\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-
Total		\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-
Subtotal Development Costs	46,867,190		-		-		-		-		-		-		-		-		-
Design & Contingencies (@ 20% of Hard Costs)	9,373,438		-		-		-		-		-		-		-		-		-
Total Construction Investment	56,240,628	_	-		-		-		-		-		-		-		-		-

Road Improvements & Other Infrastructure \$3,200,000

Total Construction Investment 59,440,628

Table A-17: Estimated One-Time Construction Job Creation Benefits

		2013	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
	Cumulative	Year 0	Year 1	Year 2	Year 3	Year 4	Year 5	Year 6	Year 7	Year 8	Year 9	Year 10
Construction Investment (Hard Costs)	\$ 46,867,190	\$ -	\$ 6,115,397	\$ 6,115,397	\$ 6,115,397	\$ 15,810,000	\$ 5,445,000	\$ 7,266,000	\$ -	\$ -	\$ -	\$ -
Construction Materials /1	\$ 28,120,314	\$ -	\$ 3,669,238	\$ 3,669,238	\$ 3,669,238	\$ 9,486,000	\$ 3,267,000	\$ 4,359,600	\$ -	\$ -	\$ -	\$ -
Construction Wages /2	\$ 18,746,876	\$ -	\$ 2,446,159	\$ 2,446,159	\$ 2,446,159	\$ 6,324,000	\$ 2,178,000	\$ 2,906,400	\$ -	\$ -	\$ -	\$ -
Total Construction Wages Divided by Average Annual Construction Wage /3	\$ 18,746,876 \$ 45,000											
Person Years of Construction Employment =	417											
Divided by Construction Years /4	6											
Estimated Average Annual FTE Construction Jobs /3	69											
1/ Construction materials as % of hard construction costs = 2/ Construction wages as % of hard construction costs = 3/ Average construction wage based on Virginia Employment Cor 4/ Assumed construction timeframe subject to change.	60% 40% nmission data,											

Source: RS Means Construction Cost Estimators; VA Department of Taxation; Kimley-Horn; Urban Community Economics, 2013.

**Table A-19: Estimated Cash Proffer** 

	Public			Parks &					Fire/Rescue		G	General			
Cash Proffer Schedule/1	5	School	Re	creation		Library	Sh	erriff	/EMS		Gov	vernment	<b>Total Proffer</b>		
Residential (Per Housing Unit)															
Single Family	\$	9,337	\$	1,171	\$	285	\$	357	\$	1,248	\$	960	\$	13,358	
Multifamily	\$	7,395	\$	782	\$	190	\$	238	\$	833	\$	641	\$	10,079	
Residential Proffers												Units	To	tal Proffer Payment	
Single Family												65	\$	868,270	
Multifamily												196	\$	1,975,484	
Subtotal												261	\$	2,843,754	
Non-Residential/2,3															
Retail/Shopping Center		n/a		0		n/a	\$	-	\$	-	\$	-	\$	-	
Commercial Proffers											Sau	are Feet	Р	roffer Estimate /1	
Anchor Grocery											- 1	52,650		-	
Restaurant												4,900		_	
Convenience Retail												2,700		-	
Neighborhood Services												18,750		-	
Corner Store												6,000		-	
Subtotal												85,000			

<sup>1/</sup> Estimates are based on values established in the Isle of Wight County Cash Proffer Study prepared by TischlerBise, May 2012.

<sup>2/</sup> Based on unit of measure equal to: 1,000 square feet of non-residential space

<sup>3/</sup> Commercial cash proffers excluded from rezoning application.

Table A-20: Other Fiscal Benefits - Proposed Developer Contributions

	Cumulative	2013	2,014	2,015	2,016	2,017	2,018	2,019	2020	2021	2022	2023	2024	2025
Public Infrastructure Investments		Year 0	Year 1	Year 2	Year 3	Year 4	Year 5	Year 6	Year 7	Year 8	Year 9	Year 10	Year 11	Year 12
Roadway Improvements	\$1,500,000	\$0	\$1,000,000	\$500,000	-	-	-	-	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Utility Upgrades	\$1,700,000		\$1,200,000			\$500,000	-	-	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Total Developer Contribution	\$3,200,000	\$0	\$2,200,000	\$500,000	\$0	\$500,000	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0
Developer's Cash Proffer Payments														
Residential Buildout														
Single Family Units	-	-	-	-	-	32	33	-	-	-	-	-	-	-
Multifamily units		-	54	54	54	-	-	34	-	-	-	-	-	-
Cumulative Units		-	54	108	162	194	227	261	261	261	261	261	261	261
Public Infrastructure Investments	Proffer/Unit													
Single Family Units	\$13,358	\$ -	\$ -	\$ -	\$ -	\$ 427,456	\$ 440,814 \$	-	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Multifamily units	\$10,079	\$ -	\$ 544,266	\$ 544,266	\$ 544,266	\$ - \$	\$ - \$	342,686	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Total Proffer Value	\$2,843,754	\$ -	\$ 544,266	\$ 544,266	\$ 544,266	\$ 427,456	\$ 440,814 \$	342,686	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Commercial Buildout														
Cumulative Square Feet		-	-	-	-	52,650		32,350						
•	Proffer/SqFt					ŕ		•						
Commercial Proffer Value	\$ -	\$ -	\$ -	\$ -	\$ -	\$ - \$	- \$	-	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Total Residential + Commercial Proffer Value	\$ 2,843,754	\$ -	\$ 544,266	\$ 544,266	\$ 544,266	\$ 427,456	\$ 440,814 \$	342,686	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Total Infrastructure Improvements + Cash Proffers	\$6,043,754													
1/ Other Developer Contributions are comprised water and sewer contributions	nection/tap fees													

Other Developer Contributions are comprised water and sewer connection/tap fees and commercial building permit fees.

Table A-20: Other Fiscal Benefits - Proposed Developer Contributions

	Cumulative	- 2	2026		2027		2028		2029	2030	)	2031		2032		2033
Public Infrastructure Investments		Yea	ar 13	Υ	ear 14	Y	ear 15	١.	'ear 16	Year 17	•	Year 18	Υ	ear 19	Y	ear 20
Roadway Improvements	\$1,500,000	\$	-	\$	-	\$	-	\$	-	\$ -	\$	-	\$	-	\$	-
Utility Upgrades	\$1,700,000	\$	-	\$	-	\$	-	\$	-	\$ -	\$	-	\$	-	\$	-
Total Developer Contribution	\$3,200,000		\$0		\$0		\$0		\$0	\$0		\$0		\$0		\$0
Developer's Cash Proffer Payments																
Residential Buildout																
Single Family Units	-		-		-		-		-	-		-		-		-
Multifamily units	-		-		-		-		-	-		-		-		-
Cumulative Units			261		261		261		261	261		261		261		261
Public Infrastructure Investments	Proffer/Unit															
Single Family Units	\$13,358	\$	-	\$	-	\$	-	\$	-	\$ -	\$	-	\$	-	\$	-
Multifamily units	\$10,079	\$	-	\$	-	\$	-	\$	-	\$ -	\$	-	\$	-	\$	-
Total Proffer Value	\$2,843,754	\$	-	\$	-	\$	-	\$	-	\$ -	\$	-	\$	-	\$	-
Commercial Buildout																
Cumulative Square Feet																
	Proffer/SqFt															
Commercial Proffer Value	\$ -	\$	-	\$	-	\$	-	\$	-	\$ -	\$	-	\$	-	\$	-
Total Residential + Commercial Proffer Value	\$ 2,843,754	\$	-	\$	-	\$	-	\$	-	\$ -	\$	-	\$	-	\$	-
Total Infrastructure Improvements + Cash Proffers	\$6,043,754															